Advisor for Hanagement

Survey of Rermonnel Mivigian

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# 1. General

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a. Following is a report of findings and recommendations arrived at as a result of a detailed survey of the Personnel Division, Personnel and Administration Branch, by the Management Branch of IDAPS, during the period 24 Pebruary to 21 March 1947.

b. This survey was undertaken for the purpose of providing a oritical examination and analysis of all phases of organization, operational procedures and utilization of personnel of the Personnel Division.

# 2. Organisation, Management and Personnel Requirements

- a. (1) The organisation and personnel authorisation of the Personnel Mivision as of 24 Pebruary 1947 is attached as Inclosure 1.
  - (2) The major organizational deficiencies found were:
    - (a) No central derrespondence and record point.
    - (b) No position control procedures established.
    - (c) Relatively haphasard insernal operations due to lank of specific delegation of appropriate responsibility to each individual, and inadequate supervision by Division Chief.
    - (d) Duplication of functions due to lack of clear out internal organisational and functional directives.
  - (8) Personnel requirements are expessive due to:
    - (a) Organizational deficiencies.
    - (b) Lack of proper centralized supervision and control by the Division Chief.

### b. Operations

(1) Lacking strong contral deordination, operations were found to be generally on the basis of almost independent action by each section chief.

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- (2) Informal working relationships have been well developed on their own initiative between themselves by section chiefs. While each section has naturally a major interest in its own operations, more coordinating effort from the top would improve administrative procedures and reduce personnel requirements.
- (3) Operating instructions, policies and information issued by higher authority, essential to efficient functioning of his section chiefs, have often been retained by the Division Chief and not internally disseminated to sections. New ideas or procedures developed in one section have not been passed on to others to the fullest extent.
- (4) There has been no comprehensive overall planning of a personnel program with special reference to phasing schedules, integrated operating procedures, and external relationships.
- (5) Although instructed to do so several months ago, no position control system was established until the representatives of the Advisor for imagement prepared the plan, indestrinated the section chiefs, arranged a planning conference and supervised the initiation of the system during the progress of this survey.
- (6) The Division Chief has not established personal direct relations with office and staff heads to advise and assist them with their personnel problems. Substitutes, on their own initiative, have established such relationships.

### c. Personnel

- (1) Thilisation of personnel has not been adequate. Lack of integration has necessitated each section, within availability, note or less to determine requirements and procure its personnel independently, to meet its own definition of work responsibilities.
- (2) There appears to be overgrading of individuals who are not performing work commensurate with grades hald. One such example is that of a CAF-II Administrative Assistant in the Office of the Division Chief. Throughout the progress of the survey, this individual displayed a lack of knowledge of personnel operations of the Division not expected of one of his position and grade.
  - d. Detailed discussion of this meation is inclosed in Inclosure to. 2.

# 5. Punctions

- a. Office of the Chief.
- (1) The Assistant Chief has done a competent job of carrying as such of the supervisory responsibility for the Division on his own initiative as directations and a multiplicity of other assigned

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activities have permitted. His duties as a member of the Permonnel Review Committee take up a considerable portion of his time.

- (2) The administrative consistent (CAP-11) appeared to be performing no function which could not be combined with those of a senior secretary at not more than a CAP-7 level.
- (8) Section Chiefs have encountered difficulty in obtaining early decisions from the Division Chief.
- (4) Detailed discussion of this section is included in Inclosure No. 5.
  - b. Progurement and Placement Section.
- (1) It was pointed out to the survey team that this section had failed so completely that in November 1946 the Advisor for Management was charged by the Director with full responsibility for the procurement program, in addition to his other duties. This responsibility was relinquished by the Advisor for Management late in March 1947 at which time personnel strength was nearly up to established coilings.
- (8) Shortly after assuming procurement responsibility the Advisor for Management supercoded the insumbent Section Chief by assigning the current Section Chief. The current chief had had very limited personnel experience, but had qualities of aggressiveness and ability to get things done which have been major factors in the eventual success of the procurement program.
- (3) Refinements in organisation and procedures are now being made which will relieve the Section Chief of immediate responsibility for considerable routine and will emble him to devote most of his personal attention to solving the surrent primary need for professional research personnel in intersediate grades.
  - (4) Detailed discussion of this section is attached as Inclusure 4.
  - c. Transactions and ledords lection.
- (1) This Scotion has been well operated and supervised by 10s chief. It is capable of and should assume responsibility for the centralized operation of sorrespondence, receive, clerical control of personnel, security checks and position control procedures for the entire Personnel Division.
  - (2) Detailed discussion of this section is attached as Inchosure 5.
  - d. Classification and Salary Administration Section.
- (1) This section appears to be outstanding in the general efficiency of its internal operations and results obtained. It's chief has been with it since it was organised and has done a fine job of classification and clearing jobs through the fivil Service Commission.

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- (2) The present incumbers of the Standards, Specifications and Training position (CAF-12) is performing the same duties as the other classification analysts (CAF-11).
- (3) Detailed discussion of this section is inclosed as Inclosure No. 6.
  - e. Reployee Relations Section.
- (1) This section has only recently been organised. It appears to be operating with reasonable officiency, and program planning is progressing satisfactorily.
  - (2) Detailed discussion of this section is attached as Inclosure 7.
  - f. Training Section.
- (1) This section is not yet activated and program planning for it has not developed on schedule previously promised by the Personnel Division Chief.
  - (2) Maguagion of its needs is attached as Inclosure No. 3.

# 4. Accomplishments during survey

- a. Fransfer of retirement remord cards to Finance Division. (Exhibit A)
- b. Initiation of position control system. (Exhibit C)

# 5. Primary recommendations made to Division Chief during survey

- s. Consolidation of all correspondence and records units into one central unit (Transactions and Records Section).
  - b. Central control of internal routing of papers.
  - c. Central coordination of the activities of the sections.
  - d. Control control of action on security checks.

# d. Table of Organization

a. A recommended revised table of organisation for the Personnel Division is attached as Inclours No. 9.

b. Overall personnel requirements in this table are positions (exclusive of military), a reduction of 12 under the current T/O attached 25X9A2 as Indicate No. 1. It is also believed that a further reduction to a total of manual de possible by 31 March 1948, by which time the procurement load will have been greatly decreased.

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- 4. Adjustments in grades and organizational structure are explained in attachments to Inclosure No. 1.
- d. The direct responsibility of the Executive for Personnel and Administration in the formulation of important personnel policy and in advising the Director on personnel policy satters limits the area of judgment and decision which can be exercised by the Personnel Division. This factor has influenced the adjustment in the grades recommended in Inclosure 9.
- o. At such time as the responsibilities listed in 6 d above are delegated to and performed by the Personnel Division, the organisation and grade levels shown in inclosure No. 10 can be justified for this Division on the basis of comparable responsibility to like positions in other agencies of similar size and complexity.

# 7. Moormadations

- a. That Inclosures No. 2 to 3 inclusive be studied by the Executive for Personnel and Administration with a view to effecting the changes and suggestions in operational procedures recommended therein.
- b. That a report be submitted to the Advisor for Management by 1 June 1947 of action taken in connection with a above.
- o. That action be taken to improve the management of the Personnel.
- d. That Inclosure 9 be approved as a tentative 7/0 for the Personnel Division and that positions be re-established with the Civil Service Commission on that besis.



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CLEBRAL OBSERVATIONS OF THE CRIMILETION, LANGEBORY, AND FUNCTIONING OF THE PERSONNEL DIVISION.

# Direction of the Personnel Program.

Any new organization charged with a mission and which at the same time must organize and staff itself is faced with a difficult task. Repocially during this period of growth all phases of program development and administration must be integrated to assure success of the total mission. Such integration can be attained only through internal managerial efforts.

The lack of integration in the Fersonnel Division has resulted in duplication of effort in various sections and a more serious absence of ecoperative effort which should aid all sections in accomplishing assigned tasks. The resulting independence rather than interdependence of progress practices and supporting clerical operations has exemplified the lack of cohesive administration.

# 1. Progress Helationships.

- A. Mach program director in the person of Chiefs of Section has naturally a sound paramount interest in the successful advancement of his own function, i.e., classification, procurement and placement, transactions, etc. excellent informal working relationships exist among these key people. However, mutual aid has been lacking wherein Classification and Procurement, for example, have not received top direction which should result in a better common approach to job qualification requirements.
- b. New developments in one area are not crossfertilised to others conserned. Section chiefs do not as a rule see the monthly report of the Division. There has been no top recognition of important secondary interests.

## 2. Frogres Flaming and Schoduling.

- A. Program planning has not been comprehensive in that each phase of the personnel program has not been planned in detailed relationship to already established operations. Section heads have not been required to participate in planning the total Divisional programs.
- b. The planning and activation of various phases of the program have not been scheduled. Time considerations which reflect a sequential development and implementation must be established.

- g. The important activity of personnel training has not been activated. The need for training is apparent. Phases of the personnel program to be carried out by the training section are vital to the plans of other sections.
- d. Overall integrated operating procedures have not been planned or put into scheduled operation to serve the needed functional activities.

# 3. Personnel Assignments.

- A. Two individuals in the Division have been without regular assignment while at least five others are regularly working in sections other than those to which they are assigned. Lack of regular assignment is an obvious waste of manpower. The latter situation may transcend the needs of administrative flexibility and become merely sloppy administration.
- b. Administrative essistant positions have been set up without due regard for specific functions to be performed. Duties of secretarial positions are engroached upon to the detriment of both positions of secretaries and administrative assistants.
- g. Fermanent staffing has not kept pace with the work load either for initial or projected personnel program.

### 4. Folicy Establishment.

- a. Personnel policy for operation within the Division has not been established nor adequately clarified in too many instances.
  - (1) No clear cut policy or method exists for the indoctrination of new employees in the Division.
- b. In the areas of promotion, demotion, salary increase, disciplinary action, etc., the Division has left operating units of CIG to their own devices, exercising control on individual matters rather than supporting positive action.
- g. Shile Civil Service Commission reles and regulations are guiding factors, pressigntion of interpretations are needed.

### B. Organization.

The organization structure of the Personnel Division consists of the Office of the Chief of the Division and six functional sections responsible for the total civilian personnel program.

# 1. Functional Changes.

- a. Clerical functions, files and control operations now included in the Classification and Salary Administration and Procurement and Placement Sections are being transferred to the Transactions and Seconds Section. These functions will be operated in connection with the position control activity now being installed in Transactions and Seconds Section. (The details of the changes are discussed under the appropriate Section headings).
- b. The maintenance of personnel retirement records was transferred from the Transactions and Records Section to the Payroll Section, Finance Division, effective 15 March 1947 (see memo Exhibit A). This transfer results in a saving of one CAF-4 in the Personnel Division and better central of retirement postings in the Payroll Section.

# 2. Table of Organisation.

- g. Official table of organisation for the Division has not been prepared and subsitted for approval. An undated organisation chart is used in the Personnel Division to depict structural and functional organisation. The inaccuracies of the chart make it useless as a guide for structure or function.
- b. Continued operation without at least a self-imposed table of organization has permitted section staffing without regard to total classification grade needs of the Division.

# 3. Fersonnel Gilings.

- Personnel sailings have been allocated to the Personnel Division. Ceiling as of 31 March 1947 is sivilians and military personnel. This ceiling increases to a total of the last quarter of this fiscal year, but reduces to a total of the by 30 September 1947. This indicates that the peak personnel job will have been passed by September. However, no plane have been made for orderly consolidation and reduction of the Division.
- b. In the absence of an operating position control system, the Personnel Division has not maintained total position and ceiling control against operating units. The Division is now establishing a position control system to correct this situation.

# 4. Glassification Grades.

a. The top structure classification grades approved by

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the Civil Service Commission are:

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is presently occupied by military detail, and the position has not yet been approved by the Commission.

- b. The following exceptions are noted in these grades:
- (1) It is questionable whether the duties of the Chief of the Division, the Assistant Chief, and the Chief of Procurement warrant their present grades.

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- chould be reviewed for a possible Unf-11 at such time as the new position control system responsibilities are fully operative.
- (3) The position, Uniof, 25X1A should be approved at Grade F-5.
- g. Individual classification grades within each section will be discussed under the appropriate section heading.
- 5. Procedures, Records, etc.
  - a. Duplication and unnecessary effort in maintenance of records, files, controls, etc., have been permitted to exist without full realization at the top of the problems which have arisen.
  - b. These situations individually may be of marginal importance, but in the aggregate they result in considerable delay to operations and cause people to lose sight of the real mission.
- G. Fersonnel Functions of COC.
  - 1. Personnel Processing.
    - a. Fersonnel procupement operations of COU completely duplicate the activities of the Personnel Division.

- b. Because of the duplication considerable conflict in interest arises in the procurement and placement of personnel.
- g. The personnel activity in GGO is not under administrative surveillance comparable to the resented Division, and has a tendency to bog down.
- d. Even though the Personnel Division has no authority for servicing personnel needs outside classification of evert positions, considerable time is consumed on OSO personnel matters.
- 2. Considerable time of the Assistant Chief of the Division is required in spacial work for the Personnel Review Committee.
- 2. Integration of Personnel Functions.
  - A. It appears as though combining of the personnel functions of CSC with Fersonnel Division could be satisfactorily worked out and necessary security still preserved.
  - b. Careful integration of the operations would result in considerable savings in personnal processing time and elimination of the costs and difficulties resulting from duplication of effort.

# D. korale.

The morals throughout the Personnel Pivision seems to be good. Conversations and interviews were held with most of the employees, and no indications of job dissatisfaction or poor morals were noted. Exceptionally high morals was evidenced by all the section chiefs. Hard working enthusiasm seemed to be a common characteristic.

- S. Space, Layout and Squipment.
  - 1. Space and Office Layout.
    - a. The total of the first floor of North Building occupied by the Personnel Livision is adequate for present needs.
    - b. location of partitions on the first floor cuts the space into many small rooms. This is some handicap to the straight line flow of paper work, especially in the

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g. The elerical and stenographic pool has suffered from cramped quarters and poor location. Teople assigned to the pool have been located in the files and correspondence room of the

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d. Transfer of the records and files activity of the

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liquidation of 550 files, and transfer of the retirement records to the Payroll Section will alleviate the congestion in this area.

# 2. Equipment.

- A. Equipment in use throughout the Division is adequate. In fact, equipment standards are higher than in most CIG offices.
- b. Ca 20 March the assistant Chief of Fersonnel made a survey of equipment utilization and removed unnecessary equipment from use.
- g. Telephone key bexes are used throughout for all stations. In most instances the needed communications flexibility does not warrant the additional cost of key box installations.

# F. Security.

The variety of files, records, transactions, etc., and the number of people visiting the Personnel offices makes maintenance of security difficult. However, security practices seemed to be good.

G. Developments Since Me ort

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1. Current progress indicates that imprevements in the management and 25X1A9a operation of various sections have been made since report of 17 January 1947. This is especially true of the

and Transactions and decords Section.

- 2. The state of the survey and efficiency rating technician reported for duty during the survey.
- 3. The Training program is still in suspense with no assigned personnel.
- 4. The assistant chief of the Division is making progress in coordinating administrative matters within the Division.
- 5. A planned series of contacts with operating officials has not been carried out by the Chief of the Division as a means of improving personnel service.

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OFFICE OF THE CHIEF OF THE DIVISION.

### Granisation.

- 1. The present administrative organization of the Uffice of the Chief includes four positions: the chief, assistant chief. secretary, and administrative assistant.
- 2. This organization conforms in number of positions to that proposed in the organization chart.
- The positions of Chief and Assistant Chief of the Division are comparable in responsibility to like positions in other agencies of similar size and complexity.
- The classification grades of these positions here are somewhat higher than in other agencies.
- A major factor which must be considered in evaluation of the ultimate responsibilities of these positions is that formulation of important personnel policy and advising the director on personnel policy satters is direct responsibility of the Executive for Personnel and Administration. This greatly limits the area of judgment and decision for the Personnel Division.

### A. Administrative Assistant.

- The grade of the administrative assistant position differs from the chart proposal in that the position is occupied by a person with a GAP-11 rating.
- The duties of this position are set up on a placement officer job sheet for the Procurement and Placement Section, and the individual is detailed to the Office of the Chief.
- The responsibilities and duties of the administrative assistant are not adequately defined in the Office of the Chief.
- The position of administrative assistant does not warrent higher than a Caf-7 rating.

#### 2 Functions.

- 1. Policy, Program and Organizational Planning.
  - A. The personnel policy necessary to assist all operating

officials in accting agency personnel needs has not been adequately planned and developed at the top level of the Division.

- Deviations from stated plans and rule of thusb operations have guided personnel management as much as has planned program.
- Organizational growth has been permitted to become hapherard rather than following a well defined plan based on desired results and priority needs within a framework of time, cost and quality limits.
- Organisation and procedures have not been under constant evaluation to bring about integration. As a result, functions and organizational relationships are hary and overall effectiveness weakened.
- Future and anticipated agency personnel needs suct be recognized in laying out long range plans for recruiting, classification, training, and employee relations, while at the same time meeting immediate needs.

## 2. Internal Administration.

- Provision has not been made for a constant evaluation of performance and to relate progress to program schedules through:
  - (1) A system of standards for production and quality of technical and olerical work.
  - (2) Constant evaluation of internal needs in relationship to the personnel requirements of the operating offices and the job to be done.
- Schedules now established are not controlled in that justification is not exacted for the establishment or progress of the schedules.
- Recent action in establishing schedules, reviewing equipsent needs, and making policy clarification has improved administrative effectiveness.
- Complaints were made by personnel in several sections of the Division that it was difficult to get adequate quick decisions from the Office of the Chief.
- Meries of individual personnel actions which should be delegated to the section level has caused some of this delay.

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- All possible authority should be delegated to the section level, and sufficient control by inspection be asintained by the Office of the Chief to assure that responsibilities are adequately met.
- The personnel procurement process and the processing time on 30 sample cases was analysed in January. No follow-up has been made by the Office of the Chief to out unnecessary delays and improve processing methods.
- There is a lack of adequate orientation of employees of the Division.
- 3. Helationships with Operating Units.
- The contacts with operating units follow a pettern medessitated by current business, and mostly involve section activities.
- The lack of planned contacts on personnel policy by the Office of the Chief permits evidence of dealing at arm's length with operating units. Prior evidence of existing personnel problems is not brought to the attention of the Personnel Division until needs have backlogged in the employing unit, commitments have been made, dissatisfactions arisen, etc.
- Top level contacts to aid in personnel planning and to assure adequate understanding of all operating personnel needs should be darried out. The personnel administration progress throughout the agency can be etrengthened by sound relationships which will assist in planning in the Division as well as in operating units.

#### C. Pegomendahlons.

- 1. Program Planning and Centrol.
- More time should be agent is planning the total personnel progress including internal and external relations as indicated above.
- Operating policy to supplement GlG Order 45 must be clarified for operating personnel.
- Approved policies and plans must be put into immediate operation and prevision made to assure conformance.
- 2. Procedures and Methods.
  - A. Constant inspection and evaluation of organisation

procedures and methods must be made to see that organizational relationships are sound and functioning satisfactorily to meet all needs.

- b. Procedures and aethods must be under surveillance in order to bring about simplification and more rapid service.
- g. Operation of the position control system should be effected as rapidly as possible.
- 3. Administration and Control of Program.
- a. Administrative responsibilities should be defined to bring about adequate control through schedules and standards of performance.
- b. The Assistant Chief of the Division should be given more specific responsibility for the supervision of administrative matters throughout the Division.
- g. Additional delegation of operating responsibility should be made to the lowest possible levels.
  - (1) In this connection only appointments at the CAF-LA level and above should go to the Executive for Fersonnel and Administration for approval.
- g. Periodic progress reports from the sections should be used for control purposes and follow-up made on major activities and proposed schedules.
- g. Goordination of the section functions must be brought about by the Office of the Chief in order to recognize all needs and svoid duplication. The development of job standards for classification, training, recruitment, and employee relations requires secrdination to assure comparability.
- A. Classification of Positions.
- a. The positions of Chief and Assistant Chief should be reviewed by the Executive for Personnel and Administration to determine if these positions warrant their present grades.
  - (1) If the executive for Fersonnel and Administration should seek to justify the existing grades, full responsibility for personnel pelicy formulation and operation, and approval of top personnel actions should be placed at the Division level with administrative control remaining on the higher level.

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- The position of secretary daf-j should include miscellaneous administrative tasks, such as requisition and control of supplies, maintenance of files and office records, etc., thus recerving special administrative tasks to the administrative assistant.
- g. The position of administrative assistant should specifically include administrative services which relate to the coordination of procedures and programs of the Division. The position should be encushered by a Caf-7.

# Inclusions als

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# A. Ormanization.

- 1. Table of Organisation.
  - A. Since no approved I/O exists for the Fersonnel Division, no standard organizational pattern has been developed for this section.
- 2. Administrative Structure.
  - A. The planned organization upon which the positions in this section were classified provides for a procurement and placement unit, an assessment unit, and a records unit. Administrative direction is provided by a section chief (CAF-IA).
  - b. A CAF-13 position of recruitment officer has been established in the Office of the Chief rather than being placed in the procurement and placement unit.
- 3. Operating Structure.
  - A. The actual operation differs semewhat from the classification structure sutlined above. Four major functions, manely, procurement (positive recruitment from outside sources), applicant screening, qualifications review, and correspondence and records form the basis for four fairly autonomous operations, which are under the direction of the section Silef. A fifth function, assessment, also called aptitude testing, has not as yet been activated. Such of these functions will be discussed in greater detail below.

# B. Direction and Coordination.

# 1. Staffling.

As Direction, coordination and supervision of the activities of the section are the responsibilities of the Chief of the Section (CAF-L4). The classification structure provides him with an immediate staff composed of an assistant chief (CAF-L3), an administrative assistant (CAF-7), and a secretary (CAF-5). The classification plan also impledes a special againstant for recruitment at a CAF-L3 level.

2. Role of assistant Chief.

a in actual operation the Chief, reseives very limited assistance is overall coordination from
the Assistant Chief, The responsibility for
qualifications review and for incidental operating details
such as suntral of security clearance which now rest with
the administrative assistance sormally expected.

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- J. Administrative Assistant Daties.
  - as secretary to the Chief in lies of the CAF-5 recommended by the organizational plane.
  - b. A GAF-? planement assistant serves as "Man Friday" to the Chief. She personally follows up on status of candidates applications, prepares reports, and handles the mass of minutia which is daily directed to the Chief's attention.
- A. Workload of Chief.
  - g. The section chief is personally carrying the responsibility for all details of operations within the section. This factor has possibled in overburdening his with an ever-increasing workload of trivia which should have been taken care of by his subordinates.
  - he dequate of this type of workload he has been unable to effect long-range progrem planning, to formulate clearest assignments for his staff, to give proper direction to his staff, to participate in difficult high level recruitment, and to evaluate his progrem adequately so that the changing aseds of GID are reflected in the procurement and placement activities.
- 5. Supervision Given Chief.
  - a. The Chief himself receives a minimum of supervision and guidance from his superiors. This has forced him to receive many issues in which the interests of his section were insidental to those of other segments of the Personnel Division.
- 6. Reculte.
  - anotion is testimony of the success which has been achieved

by the Section Chief and his steff, vis:

Personal Gases
On Day Pending

1 Kewaster 1946
1 January 1947
1 February 1947
1 kerch 1947
24 kerch 1947

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Coiling Allotment debed 5 Pabruary 1947 for departmental vouchased personnel of GIS as of 31 March 1947 is Personnel on duty plus eases pending as of 24 March 1947 total

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- In Section Chief has boldly attacked each problem and has once up with an absert which has prospeed progressive action. The Section Chief did set machinery in motion which systematical the recruitment and placement activities so that asseptable candidates were referred to and hired by the operating officials.
- g. Refinements of the organisation, staffing, and precedures at this point can be effected with a minimum of disruption and should ease the task of the Chief as well as provide more effective and efficient service to CIG.

# C. Progurance and Dagazett.

1. Positive Bearuitment.

devotes full time to positive recruitment from outside sources. In addition, a limited angust of time is spent on this activity by the section shief and other placement officers. One GAF-4 electrostene is assigned to assist the CSO representative. Other pool assigness are intermittently assigned to this activity.

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b. Status of activity.

(1) Contact has been established with those federal agencies which are experiencing outbacks and liquidation. These contacts have been established with personnal directors and with apprehing efficials whose activities encoupass operations which may have a relationship to CIG activities.

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- (2) In addition, contacts have been ostablished with universities and colleges, and with a few private is mustries which employ the kind of talent needed within ClG.
- (3) A large number of contacts have been retablished, and a master of acceptable candidates have been found for positions difficult to fill.
- (4) However, these contacts have been cults restrictive as they principally reflect the ascalntaneeships of one man, the lone repretenat officer. The estonemy with which this function has been operating has accombusted this weekness.
- A record of commote is maintained in office and isdict by him and However, Little use is made of this file by the other placement officers.

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cooupy the مناها effice, the close relationship enticipated by this wheal arrangement has not materialised in their operations. end of integrating their activities, they have to a great extent "divided the pie" between them, with recruiting candidates in one agency and tracking down condidates in another agency. In many cases, this nervous the recruiting area for each of these recruitment officials.

2. Applicant Sgreening.

Staffing. This phase of the procurement and pt process is under the expermision of a CAP-12 to is assisted by a GAP-11 officer. a CAF-9 placement officer. , and two CAF-7 placement assistants, Three CAF-) clerical and constit assistants are assigned to this activity. In addition, the CAF-7 placement semistant located in the Office of the Chief participates in this activity on everial essignment by the section chief.

Character of workload.

(1) while some job seekers make their initial contact with GIS through submission of an explication by mail, others apply in person. In both cases the qualifications of the applicant must be apprecised in terms of existing vacanaiss.

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(2) However, when the job seeker personally s his application, he must be accorded an interview by a placement officer and such interview must be considered in determining if he is a suitable candidate for U.G. In some instances, a Perm 57 is not adequate and the applicant must be called in for a personal interview before the uplication can be referred to an operating office. s interviewing of tradidates is principally emducted by ASSESSED TO A LIMITED STREET, WILLIAM

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is not brought into this estivity.

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(1) No definite rempetional entegories of sendidutes have been apportioned among the interviousrs. However, those who are applying for positions at 1-5 or CAP-12 and above. terview professional and technical candidates from P-1 or GAF-5 through P-4 or GAF-11, and elecical and stongeriphic applicants are principally taken care of by . There is equalderable deviation is this division of book, with all interviewers being called upon. The availability of an interrieger often le the basis for assignment.

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- (2) A plan has recently been installed which
- will provide for an initial ecreening interview by a receptionist who will immediately reject all obviously unqualified candidates, or will schedule intervious with the placement officers for likely condidates. This plan will organize the workload of the placement officers, and will save considerable time now expended in talking with poorly qualified aandidalas.

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- () Applications received by mail are who also sergened by participate in other phases of the qualifications review function which will be discussed later on.
- Volume of mortiosd. Approximately 25-30 new lightens are received and 15-40 interviews are ted deily. With impending cutbooks in other governundoubledly increase.

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# Approved For Release 2000/08/22 : CIA-RDP61-00274A000100180019 DENTIAL

At applicants receive contamns, Generally spending, all applicants receive contamns transment. All applicants are given the privilege of an interview if any possibility emists that they have skills which CIG can use. Appointments are arranged to fit the convenience of the applicant whenever this is possible, vis., any applicant from out of the city is given an immediate interview. All applications received by mail are given the same consideration as these substituted personally. All communications from candidates are acknowledged promptly and pleasantly, although the replice may not be informative.

# 3. Planement.

the types of personnel for which they should recruit by

- (1) They have established good working relationships with the operating officials. Through day-to-day referral of candidates and discussions with administrative officers and eparating officials, they are shie to establish principles for their operations.
- (2) One copy of each permission submitted by operating efficials is forwarded to each of them. However, limited information about the bind of candidate desired is contained in the requisition. This information is supplemented by use of the classification shorts and must estum be further supplemented by informal discussions. The regulation is of most value as a formal authorization. Candidates or their papers are referred to the operating effices with the oldest requisition receiving potasity.
- All known vacangies, whether formalized by regulation or informally requested by the operating offices, are considered by all recruitment and planement officers, and all such officers maintain contents with operating officials on all vacangies. The histon new existing between positive recruitment and applicant screening operations allows for considerable deplication of effort, with each group referring candidates to the same positions. All requisitions are automatically referred for positive recruitment as well

as for applicant screening, these two phases of placement becoming competitive operations. Priorities for filling vacancies are established only in unusual instances or at the direction of

- g. While the placement officer is able to stay emrently informed on specific needs, his information on long-range procurement needs is limited. He has no access to organization charts, and does not receive information with which to draw this integrated picture.
- g. . Seet placement officer independently refere condidates to all of the operating offices. Referrals are usually made through the operating administrative efficer who is responsible for shopping the applicant to all possible vacanties within his unit. Candidates are usually referred against specific requisitions. However, if a particularly good candidate is found, he is referred out even though no requisition is pending.
- ghoot (form )7-9) which emptrols the candidate's application. This procedure is well designed and effectively serves two purposes simultaneously. It temments the candidate's papers to the interested official, providing necessary data, while at the same time one copy is sent to procurement records for documentation of the candidate's referral.
- In referral short specifies time by which the papers should be returned. Considerable laxness exists in this regard and follow-up thus for has been specify. This permits under holder of candidate's papers in one spot, thus making him unevailable for consideration for other jobs which he might be able to fill.
- g. The operating office is charged with the responsibility of selecting the applicant and initiating action necessary to hiring him.
- h. The referral precedure outlined above does not apply in the case of Glerks, typists, stangerephore, and secretarios. The Personnel Strikton interviews and hirse this type of personnel without other referral to operating officials. By this activity a reservoir of cleared capleyess is established and requisitions can be filled immediately. The acceleration of security



elegrance, tegether with a general decline in numbers of such vacancies, has made it difficult for these employees to be placed as they enter on duty.

- i. Very little consideration is given at this time to reassignments within did. Fractically all vacancies are filled from the outside without consideration of present caployees. The comparative assences of the agency and the lack of seems for identifying qualified employees no doubt are the printipal reasons for this imetivity. Internal reassignments are made only when either the apployee or his supervisor ask for reassignment.
- onneistantly referred likely candidates to 30, but they in turn received few referrals from that office. They expressed a desire to see the candidates which 50 rejected as early as possible. It is only recently, since rejection letters on 50 candidates are prepared by the Personnal Division, that they have had the opportunity to review the papers of these candidates. Such papers years in 50 so long that the applications are often marthless when received.

# D. malifications Series.

- Arrive of qualifications of candidates named in personnal action requests (Form 37-3).
  - actions rests enclusively with the sesistant chief. However, his decision is reviewed by the Chief of the Personnel Sivision, who gives final divisional approval for completing the action.
  - In the jeb qualifications for GIG employees are fixed by the Agency in accordance with a schedule "A" waiver received from the Givil Service Commission. However, GEO has promised the Commission that it will use its standards whenever they can be applied. In addition, the qualifications of sandidates are judged in terms of the position description.
  - g, In addition to a review of the individual's work performance qualifications, the form 57 and personal history statement are reviewed for comparability, for chronological completeness, and for adherence to Administrative

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Order 21 which states that candidates with immediate family residing in alien countries must have special clearance from the Director. This security review given the FIS duplicates activity of the Security Divisios.

Separaty clearance is also requested and controlled from this point by the control of actions maintained in the Transactions Section. Then notice of the consists approval or disagroval is returned to Personnel, it flows through the divisional mail desk in Transactions to Procurement for appropriate record action and then back to Transactions (200 desk) where justifies maintenance file is willing. of this function in procurement by stating that unipations with candidates regarding discrepancies uncovered should not be made by a clerk. However, activities of the connection with 300 and special funds empointments violates this thinking.

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2. Meriew of qualifications of Rejected Applicants.

This activity is principally performed by although all placement officers participate whenever they have free time.

by Live prospect agalieations. All applications which have been unsuccessfully shopped are regioned to determine if the candidate possesses qualiffications which could be used in the future. If is is full that he has these qualifications, his file is could to note his particular skills and a letter indicating that he is still being considered is prepared. His file then becomes part of a live prespect file. rever, if it is felt he cannot be used, a letter indicating that fact is iditiated.

50 rejections. These files are reviewed to determine if the application varyants further should to other parts of Old. If so, it is placed in the remain flow of referrals, if not, a letter of rejection is initiated,

Riscellaneous agaliestions. Files of sandidates whose applications were received before the Personnal Myision was staffed to handle them are reviewed to determine if the applicant could now be

used. If so, his papers enter the regular flow for shapping to the operating effices. If not, an appropriate letter of rejection is specified.

# L. Conditionations Testing.

- L. Proposed Assessment Program.
  - ef Tait !-6, Assistant Chief P-5 (this position is now escapied by who is assigned to PSD), a psychologist P-4, and a secretary CAP-4. It was anticipated that this staff would conduct a psychological accommon program for all parts of did.

he Romever, it has now been decided that no payabological testing will be undertaken other than that which is now in operation in SC. This will negate the staffing plan previously outlined.

- 2. Procurement Testing Activity.
  - ann's needs for assertaining condidates' shilities -
    - (1) A time of promptment, and
    - (2) As needed for making better placement,

has been recommended.

converted tests will be utilized which ear be seared by elevical staff for employed in procurement. Results will be analyzed by the placement officers. No additional staff is needed to implement this plan for malifications testion.

**ILLEGIB** 

# 1. Staffing.

has been delayed. The present permanent stell consists of one CAP-3 correspondence clerk, one CAP-3 files supervisor, and a CPC-3 divisional mossenger. Other personnel are assigned for short temporary periods pending reassignment to other spats in GEO. The above situation procludes the specific assignment of detice and responsibilities and the establishment of either a

elear-out organisational structure or clearly defined

. A pool of clerks, typists, stemographers and agree from which the requisitions of the operating offices are filled is attached to this unit. These individuals are assigned both files and correspondence · estan.

# 2. Meterds.

- Four separate files of applicant folders are men. Such file has a counterpart index card file which is used for control purposes. This requires maintenance of might filling systems dealing with applicants files. Also a small index card is maintained for all actions which flow into the unit. Then the percount action leaves the unit, the eard is resoved t refiled in a completed action card file, making has files is all.
- When the action is journalised the completed action card is checked against the journal copy. No apparent recon exists for this aptivity as the actions are controlled in the Transactions and Mesords Section, and Productment has no responsibility for this activity.
- Searching for and pulling files is performed by proctically all individuals in the unit at all points in the processing. Mine separate files are searched before it is aspect that so file exists and a new one is made.
- mile passers seed out of the division are corded in a "log book" water dute due back, as uniform procedure for following up is in eparation. Record in "leg beak" consists of many of applicant only, necessitating a trip to files for folder to determine to whom referred and by whom. Decision has not been made as to who should t the follow-up - the promisement officer or the file clerk.
- In addition to the control maintained over diases files by files and correspondence unit, an additional control showing movement of papers and files of all sendidates referred by Congress or topside is maintained by in the frocurement Chief's office.

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- In This complicated and deplicate filing system has been the cause of much warry and waste of manpower.
- 3. Correspondence.
  - Approximately 65 percent of the correspondence falls into four categories:
    - (1) Answer to initial letter of inquiry.
    - (2) Asknowledgment of forms received in reply to GIO request.
      - (3) Letter of rejection (final).
      - (4) Letter of rejection (live prospect).
  - h. The rest of the correspondence with very few exceptions is of the following six types:
    - (1) Answer to follow-up letter of inquiry.
    - (2) latter englosing additional forms 57 and Personal History Distants to be completed by the applicant.
    - (3) Request to catalde agency for re-
    - (4) Seturn of applicant's paper per his request.
    - (5) Answer to a letter of application to SSS in which the liquidation of 355 must be explained.
    - (6) Mejection to military personnel on bests of so allotass for military personnel.
      - (a) Variation suggesting that he reapply as a civilian of termination of his military service.
  - g. Mach letter is individually typed with a carbon proposed for insertion in the capdidate's folder. The Section third reviews and signs all letters.

- As During the course of the survey a multilithed form lebter was suggested for answering initial letters of implies. A notation in the file was suggested which would eliminate preparation of carbons on the four most econom types of letters.
- A. Glories and stonographic pool. The assignment of new employees to this unit has a very depressing effect on the morals of the individuals concerned. The low-level typing and filing tasks to which they are assigned do not afford them any opportunity to learn about CIO's operation or methods. Midmusiaes for the job symporates, and many employees become very diagrantice. This in term handings the files and correspondence supervisors in doing an effective job.

# O. Anniemmedabless.

1. Organisation.

The section should be reombalised in the manner indicated on the attached organization chart, inclosure 39. The major changes are ---

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- (1) The should install 25X1A the attached procedure (See Schibit B) for properation of eprocedure and control of files.
- (2) The Procurement sail deck should be consolidated with the divisional sail deak now located in Transactions.
- (3) The space required for the dead applicant files can be minimized by return of ferms to the applicants. Periodically (every 3 or 6 applicants) dead files should be transferred to archives.
- b. Organisation of procurement and placement unit into area teams to service particular operating areas. This will parallel the Classification Section's organisation and enhance their working relationships.
- g. Integration of recruitment function with rest of placement activity.

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# 2. Staffing.

The personnel of the section should be adjusted to comply with the staffing pattern outlined on the attached charts. This will involve —

- Administration of the grade levels of the Chief and Administration of the grade levels of the Chief and Assistant Chief's positions to accortain the extent to which present limitations on responsibilities for the policy fermulation aspects of procurement and placement and the abandonnest of a comprehensive assessment program impair the classification of these positions.
- h. The administrative duties in the Chief's office should be performed by a GAF-5 administrative assistant and a GAF-6 clark-standgrapher.
- g. Personnel in the correspondence and records unit should be transferred to Transactions. Clarical and stemographic personnel remaining in the Procurement Section be limited to those few who are needed for the day-to-day receptionist, telephone and stemographic activities.
- d. Placement staff be decreased by one position. This will require assignment of one placement assistant to some other personnel activity.
- g. Abelition of CAF-13 recruitment officer vacamey.
- 3. Caralifications Review.

This function should be integrated with other placement activities.

- a. The last placement officer to shop a sendidate's paper should determine its final status.
- h. Heries of 37-3's should be made by senior manher of area tours.
- A. Security Initiation and Control.

This activity should be transferred to and undertaken in accordance with plan and procedure developed for

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position control. The details establed in this activity can be performed by a CAF-5 and smald not require the services of the CAF-13 who now controls this activity. The initial action and subsequent control should rest in Transactions rather than Procurences.

- 5. Qerk-Stone Sporuitemet.
  - against specific requisitions in the same namer as other actions, with initial action bringing them into PhA being eliminated. This will abolish the transfer activity now required by both Procurement and Budget.
- 6. Interview Screening.

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- isplement fully proposal for interview servening.
- 7. Acquicition Consideration.
  - A total integrated plas on procurement and placement simuld be developed whereby all requisitions are convently being considered and best placement is obtained. Utilization of procurement and placement area tenne will make this possible.
- 8. Minimation of Backlog of applications.
  - The present method of keeping up to date on current business and working old files as time permits is good and should be continued. However, liquidation of the banklog should be scheduled to insure elimination within a reasonable time limit.
- 9. qualifications Testing.
  - Ine Section Chief, with emsistance from the Division Chief and Assistant Division Chief, should emanine commercial tests, select those which seem appropriate, and begin impediately utilizing them in the evaluation of candidates.
  - b. The tests used should be continuously evaluated to determine their validity. Experimentation with tests not previously employed should also be undertaken. A target date of June 1 is suggested for a report as to value derived from this activity.

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- 10. Coordination with Procurement.
  - as means should be provided for coordination of setimity of the various placement officers. This involves exchange of information on needs of operating effices, on good recruiting sources, and on outstanding sandidates to insure comprehensive shopping and best placement.
- 11. Coordination of Procurement with ESC.
  - A procedure should be installed whereby papers of candidates are exchanged between GO and the rest of GIG. A two-week limitation is suggested for holding papers. If possible a master control of all paper referrals should be maintained in Transactions and Escords with papers charged out to GEO and called back after empiration of charge-out period.
- 12. Coordination of Procurement Activity with Operating Offices.
  - econdinated with operating offices, procurement staff discussing needs and specifications with operating officials at frequent intervals. Area teams will provide a more facile means for effecting this econdination.
- 13. Internal Placement.
  - As Consideration should be given to establishment of a method for more adequate consideration of skills of CIO employees whereby qualified employees can be considered for existing vacancies. This will allow for a more effective internal placement progress and the retention of the best qualified personnel.
- 14. Certification of CLO Employees.
  - Procurement should join forces with seployees Seletions to initiate certification of CIG employees from Civil Service registers so that they can obtain permanent status.
- 15. Resuprecisal of Activity.
  - the staffing approaches the personnel ceiling. While a limited aspunt of procurement will always be required

to keep pase with the normal attrition and to locate scarce appointists, the major problems of the Procurement Section will be those of placement, reassignment, and premotion. It is suggested that the Chief of the Personnal Division and the chief of this section continuously reappraise this activity to determine what organisational, staffing, and program planning changes must be made to reflect changes in emphasis.

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# A. Organization and Staffing.

## 1. Unit Broakdown.

4. No unit breakdown has been established for this section. All activities of the section are under the direct supervision of the Chief of the Section. (CAF-9), and her acting contactant,

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b. Ton other employees are carrently employed in this section. The miscellaneous character of the activities of this section is not appropriate to further organizational breakdown.

# 2. Classification Sheets.

. While only 12 caple oes are currently explayed in this section, the elassification records reveal that a total of 35 individuals are carried on these job sheets, which indicates that 23 additional employees are charged to this section.

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h. Four of the 2) are presently assigned to the of the Personnel Division. Four more are assigned to control register wait of the Communications Division. This still leaves 17 employees who small be working some place in CIG. but are not accounted for on the classification records.

# B. Direction and Supervision.

## 1. Character of Direction.

g. Duties have been clearly defised and responsibilities for various activities have been apprepriately delegated. The supervisor has the full confidence and legalty of her employees. She has her finger on each operation, but has managed to free berealf from the daily details of the various activities. All coplayees have been well trained in their individual assignments as well as in one or more of the other activities, which gives the flexibility needed to carry on a smooth operation despite absonces and changes in personnel.

## 2. Problem Resolved.

a. A critical personnel problem in this section has been resolved by suspension of the assistant chief. is not anticipated that she will noturn to the section. Then resimes or is terminated. in this SAP-7 position.

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# G. ANTIVITIES.

L. Control of Actions (37-1).
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INCLUSION AS.

a. Divisional centrol of personnel actions is maintained by a CAF-4 eleratorypist. The second personnel actions is maintained by a CAF-4 eleratorypist. The receives part time access that the property of the control of the capacity of the control of the capacity of the c

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- b. The processing of the 37-3 does not start at one designated point, but is initially processed by (1) fransactions and Records, or (2) Procurement, depending on which receives the action first.
- g. Confusion exists as to when and where applicant's jacket changes into employee's jacket. In many instances two jackets on one candidate are in existence.
- d. No prevision is made on reuting slip for controlling referral to Security or interim referrals to Division Chief. Instant, Procurement has a separate control for these deviations. Procurement deplicates Transactions is controlling flow of action through Classification, Security, and Office of the Chief.
- e. Confusion also exists when actions are cancelled. When an action is cancelled it is routed back through all spots it has proviously been.
- f. The present practice of cancelling an action when the appointment is transferred to special funds often results in confunder since the case is closed out as a dead file and may be resurrected for further shapping when an employee is actually working in CIG.
- g. To the extent of responsibility given this unit, the con-
- 2. Appointment Process.

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- full time to this activity and is assisted part time by Miss.

  CAF-3 elects-typist. In addition, two clerk-typists (CAF-3) devote full time to preparation of appointment papers.
- .b. The appointment clerk is responsible for checking with Classification when no appropriate position has been established for the incumbent and for bringing such cases to the attention of the Chief of Personnel Division, who initiates action to bring the new employee in an special funds. In addition, she negotiates with the operating offices and the new employees to set a mutually satisfactory date for entrance on duty and to inform them when candidate is brought in an special funds.
- papers are prepared. When he reports he is given the papers to complete. While he is filling them out, requests are prepared for obtaining his oredentials and his itinerary is typed up.

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This procedure permits orderly and rapid processing of the new employee. The efficient me agement of this process and the pleasant manner in which the candidate is handled gives the new employee an agreeable first impression.

- d. After the candidate has been sworn in, immediate steps are taken to prepare his famfold and permanently document his caplarment.
- g. In the case of special funds appointments, the candidate's papers are prepared, given to the candidate when he reports, and he then takes then to the candidate when he reports, and records of these employees are maintained.

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- 3. Maintenance of Status Becords.
  - 4. A CAP-4 clork, minutes maintains these records.

- b. She initiates requests to former agencies for leave recerds of new employees, and when these are returned, records date of last periodic increase prior to forwarding to Finance. (This activity will become unnecessary in the near future when the government-wide procedure on traveling personnel folders goes into effect.)
- e. She also prepares all papers needed for journalizing administrative increases for UIG employees. These actions are immediately referred to Finance without intermediary review.
- d. In addition, she maintains a personal service cardox register of all venchored exployees and answers all status questions raised by employees.
- g. The employees' files are maintained by two CAF-3 files and records clerks. These clerks also maintain a change of address file for all CIO employees.
- A. Divisional Mail Control.
- a. A CAF-2 mail clark is responsible for sorting and delivering all mail coming into the Personnal Division.
- b. She maintains a capt control filed alphabetically by name of sender on all correspondence received. The only reason given for maintenance of this file is to assist in locating papers which may become lost.
- 5. Maintaining Manuals of CIO and CSC Rules and Regulations.
  - g. The three mail and records clerks proviously mentioned

keep all CIG and CSC administrative and regulatory manuals up to date. These manuals are the only sets maintained in the Personmel Division and are kept for the use of all divisional person-

#### 6. Retirement Records.

- During the course of the survey arrangements were offected whereby the retirement records of all CIO vouchered personnel were transferred to Payroll Unit, Finance Division, for subsequent maintenance. (See Schibit A.)
- b. The only retirement function still with Transactions involves reconciling old 035 and 335 records in which a \$17,000 discrepancy must be resolved. Assistance has been provided by Civil Service Commission to arrange for the transfer of all retirement activity on BSU records to the CSC.
- g. One CAF-h clerk, will be without work when the transfer of all 350 retirement records has been effected. indicated that were may take an overseas essignment or perhaps could be persuaded to stay in the section

if she received a new assignment.

#### 7. 055 and 550 Files.

Activity is now under may to liquidate 055 and SSU recwhich are now housed for this section. As many and have the time, these records are being closed out.

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is called upon to furnish information from these files quite frequently. At the present time this liquidathen sotivity consumes valuable time, equipment and space.

## D. Recommendations.

- 1. Progurement Correspondence and Records.
- As The recommendations previously made to transfer the correspondence and records functions of Procurement to this section will involve certain changes in existing procedures.
  - b. The two sail desks will have to be consolidated.
  - (1) The mail clerk should discontinue making and filling les cards for emtrol of each piece of correspondence.
  - (2) Provision should be sade for direct distribution of printed issuances from the consolidated divisional mail desk. This could be schieved by the administrative assistant in the Chief's office compilier lists of recipients of various documents and turning lists over to mail clerk. This would

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eliminate sending all copies of such issuances as the telephone directory to the Chief's office for distribution from there.

g. The correspondence activities performed by regarding appointments should be incorporated into the consolidated correspondence procedure.

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d. The present procedures of the procurement correspondence and files unit recommended for transfer to Transactions should be supplement by the suggested precedure attached (Sahibit B) and should be installed by

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- e. The confusion now existing regarding conversion of applicant's folder to employed felder should be minimised by integration of this activity into the centralized procedure.
- f. Stops should be taken to transfer permanent personnel of the Procurement correspondence and files unit into Transactions and to provide such other permanent assistance as may be meeded to maintain the records. Entil the clerical-stone pool is disselved as a physical entity, such personnel should be used for the typing involved in the correspondence preparation rather than applicant of permanent employees.

## 2. Position Control.

- A position control previously mentioned should be established inthis section and be maintained under the direction of A plan for installing and maintaining the position control is attached (Exhibit C), together with a suggested precedure for the flow of actions through this control (Exhibit D).
- b. This will involve the transfer of controls (particularly security disarance) maintained by Procurement to this section.
- e. The position control will incorporate the position control function now maintained in the Classification Section.
- d. Control of personnel coilings will also be maintained through the position control system.
  - e. Immediate consideration should be given to:
  - (1) Providing competent staff to perform this function. One CAF-5 with a CAF-h assistant should suffice.
  - (2) Transfer of one position (CAF-b) from Classifica-
    - (3) Revision of 37-3 control procedure so that it will

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integrate with this new control.

- 3. Industion of Unvoushored Personnel.
- 6. Consideration should be given to arranging for induction of unvoughered personnel through Personnel Division induction precedure.
- 4. Miguidation of SSU Files.
- repid dissolution. Should be given all possible assistence in cleaning this up.

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- 5. Review of Classification of Chief's Job.
- respondence and records have been assimilated into this section, the position elassification of Chief of the should be reviewed considering the additional responsibilities.

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### CLASSIFICATION AND SALARY ADMINISTRATION

## A. Organization and Staffing

1. 1/0 preposed to Civil Service Commission provided:

Chief	CAF-LL
Assistant Chief	CAT-LI
2 Class. Tochnicians	CAP-11
2 Class, Toohnicians	
Class. Pechnicians	CAP-7
Class. Clark	CAT-5
Secretary	CAP-5

## 2. CSC Approved Grades

- g. The classification plan approved by the Civil Service Genelssion cut the two top jobs to CAF-13 and CAF-12, but included an additional CAF-12 position which would be responsible for edministering a training program for the Personnel Division and would also be responsible for developing standards and specifications for CIO positions.
- b. This plan also provided for "ia"able jobs of position elections at grades CAF-L, 9 and 7, for classification clerks at grades CAF-L, a secretary at CAF-L, and a clerk-stemographer at CAF-L.
- 3. Present Operating Organization

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CAF-12 essistant.

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b. The CAP-12 standards, specifications and training position is presently encumbered by the standard who is actually performing the usual position classification duties. 25X1A9a

(CAF-1), have worked on individual assignments from the chief.

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- d. The has recently erganized thus into three area teams, each team being composed of a senior and a junior analyst, and responsible for the elemeification workload of specified offices. This team grouping was put into operation as the initial elemeification job was completed.
- e. A GAF-5 classification clerk serves as administrative assistent for the section, and a CAF-h clerk helps her.
  - f. Stemographic duties are performed by a CAF-5 secretary,

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rells, two CAF-h clerk-stenes, who is presently carried on the stene pool assignee.

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g. While the position classifier jobs can be id'd, Mr. indicated that he was reluctant to bring in additional staff until the workload settled down and he could determine the size of the continuing workload.

## B. Direction and Supervision

- 1. Character of Direction
- g. The Chief of the Section has scheduled the workload with fixed dates provided for empletion of the assignments.
- b. He assists his staff in initial negotiations with the operating effices.
- e. All classification sheets prepared by his analysts are reviewed by him prior to submission to the Civil Service Commission. From this day-tolday review he is able to measure progress and adherence to prescribed achedules. He is also able to give immediate assistance when difficulties or misinterpretations occur.
- d. At this point the Chief of the Section is considerably burdened with details of operation. In addition to his supervisory functions he personally conducts the sajer portion of negotiations with operating offices and the Civil Service Commission. Also he has personally handles review of all personal actions for classification clearance. In addition, he has personally served as a team leader and has drafted many of the positions.
- e. Nuch of this activity resulted from his insbility to recruit an acceptable assistant and his desire to meet scheduled deadlines. However, this heavy workload is too much for one person to earry indefinitely.

## C. Classification of New Positions.

#### 1. Volume

- a. All veushered positions within CIG are subject to the requirements of the Glassification Act which entail establishment of classified positions approved by the Civil Service Consission.
- b. We applicable jobs existed at the time CIG was established. Personnel working within CIG were carried on old SSU sheets, or on unvoundered funds. Last August, when separate appropriations

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and ceilings were contemplated for CIG, it became apparent that all youthered positions must be classified.

g. This involved classifying over jobs. The present schedule calls for completion of the initial classification job by 20 March. Presently positions have been classified and the scheduled completion date has been adhered to with the exception of a few positions in ICAPS, Advisory Council, Security Branch, and Special Operations. Approximately 8.3 positions per analyst are completed weekly.

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d. The adherence to the prescribed schedule and the fine progress made thus far testify to the industry of this staff.

indicated that this sould not have been accomplished without many hours of voluntary overtime.

#### 2. Procedure

- a. Mafore any job shoots are prepared, the classification staff meats with the operating officials and together a tentative 2/0 is established. This 2/0 is then submitted to the Advisor for Management and the Deputy Director for suggestions and consurrence. This appreach is sound in that it permits overall planning, saves drafting time, and forestalls making commitments which demnet be met.
- b. When the proposed 1/0 has been agreed on, position degexiptions are prepared and submitted to the Civil Service Commission.
- g. After Commission negotiations, the T/O as revised by Commission action is again submitted to the Advisor for Management, and when approved by him becomes the official framework within which the contemplated activity will operate.
- d. Presently all job descriptions are written by classification analysts from sketchy information submitted by operating efficials. In many cases classification analysts must tell the epurating efficials what kinds of positions they need to complete an organisation plan.

## D. Review of Personnel Actions

#### 1. Character of Review

a. All personnel actions are now sent to Classification immediately after receipt of the action in the Personnel Division. Buring the expansion period, this review has been particularly significant in determining if an appropriate position has been ag-

#### tablished.

b. However, in the near future when the bulk of the positions have been established, review will be primarily for purposes of determining if the position is operating in the manner described by the classification sheet. Also the change in insumency of a position may affect adjacent positions. The review of the personnel action will provide the clue needed by Classification in its control function over operation of established positions.

#### 2. Axiont of Review

a. Since no system of position control has been in operation in the Personnel Division, the classification review of the personnel action has to some extent embraced both organisational and classification review.

b. With the establishment of the position control in Transactions, only actions requiring classification review will flow to the

## 2. job Standerds and Specifications

## 1. Present Activity

a. To date very little activity has taken place in this area. The heavy classification lead has precluded initiating any comprehensive program. The activity performed has been on an informal basis between the Section Chief and Intermediate of Procurement.

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- b. Within the last week informal discussions have been held with the Replayee Relations to operdinate activity of classification on standards with Replayee Relations activity on evaluating job performance.
- e. The responsibilities relating to this function set forth in limits and job description have not been performed.

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## G. Piles and Records

- 1. Class Sheet Files. Four separate files of class sheets are maintained:
- a. A cardex file which is arranged organizationally by position with masses of incumbents attached serves as this section's position central. All personnel actions are checked against this file and incumbents noted.
  - (1) However, this file does not give an assurate picture of incumbency of the positions. For example, 35 persons are charged against the positions in

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while only 12 are actually employed in this section. Also 96 individuals are shown on the job sheets of the clerical-stenegraphic poel while the present shows 66 individuals charged to this activity.

- (2) Discrepancies sould be explained by failure to take inempert off the pool sheet at the same time he is placed on the class sheet of the operating office.
- (3) Transfer of this activity to Transactions as recommended in the establishment of position control should correct these inaccuracies.
- b. Pures number file. All job shoots are arranged maserically by bureau number. Many requests are received from classifiestion analysts and placement officers by this number. A master list shows the bureau number, title, grade, organizational breakdown and CSG approval date for each sheet in this file.
- q. Organization file. All class sheets prepared for specific areas are filed together. This gives the analyst an opportunity to analyse the job in question in relationship to related positions in the same organizational unit.
- d. Class file. Another set of class sheets are filed according to occupational area, class, spries, number and grade. This gives the analyst an opportunity to judge the job in question with comparable jobs in other organizational areas.
- 2. Civil Service Files.
- a. The Civil Service espies of both class sheets and fanfolds are maintained in this section of CIO rather than in the Civil Service Commission because of the security considerations. This file is maintained for an area and is used by him in his analysis of CIO pecitions.

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- 3. Use of Classification Shosts.
- as Presently the job sheet serves one main purpose, masely, compliance with CSC requirements for classification. Only one incidental use is made of it and that is for procurement. Just recently one copy of each sheet has been sent to Procurement for requirement and placement purposes. No provision is now made for using the job sheet for orientation training of new employees for informal evaluation and employees performance or for the efficiently rating procedure.
- b. Presently no copy of class sheet is available within the operating effice. Indicated that they planned to give them one copy senetime in the future. A system for sending a copy of the class sheet to the operating office should be immediately

initiated. Administrative officers cannot do an intelligent job without them.

d. Presently the incuspent cannot see his job sheet without special persuission of the classification head. He cannot copy the sheet without permission of the Chief of Personnel. The only legitimate reason for this restriction is security. It might be well to explore the need for those restrictions as CSC regulations specify that incumbent should have access to his job sheet at all times.

## H. Future Activity

#### 1. Job Classification

a. After all vouchered jobs are established the character of this work will change to some extent, but should not decrease in importance or staff time required. A greater proportion of staff time will be spent in surveying the operations of the job and less time will be devoted to drafting.

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- and subsequently encumbered will need to be surveyed to determine if they operate within the deties and responsibilities set forth in the descriptions.
- e. Changing organisational structure, changing program suphasis, and turnover in personnel will all contribute to the need for continuous readjustment of established positions.

#### 2. Standards and Specifications

- e. As the organization settles down increased attention should be given to development of meaningful job standards and specifications.
- b. This is probably more important in CIG than other agencies because the uniqueness of the operations do not permit comperison with standards and specifications formulated by the Commission for other agencies.

## 

- l. Organization and Staffing. The section should be organized and staffed in accordance with chart attached (Inclosure 9). Major changes from present organization are:
- a. Position of CAF-12 standards, specifications and training Specialist be abeliahed, and present incumbent be charged to the CAF-11 position classifier sheet.
  - (1) The establishment of standards and specifications

can be more realistically performed by the area teams.

- (2) Training function should be performed by the Training Section.
- (3) One person undoubtedly should carry responsibility for scendinating development of job standards with Procurement, Replayee Relations, and Training. If the Chief feels that neither he nor his assistant chief have the time to give this activity, it could be assigned to a senior position classifier. Perhaps this function, together with team leadership for a difficult operating area, would warrant a CAF-12 classification.
- b. Elimination of all vacancies with the exception of the assistant chief, until the continuing workload of the section has been determined.
- g. Transfer of one CAP-h elassification clerk position to Transactions for maintenance of the position control.
- d. Full activation of team plan for servicing the operating offices.

#### 2. Assistant Chief Vacancy

- a. Immediate action should be taken to recruit a top-flight assistant for the CAF-12 Assistant Chief vacancy.
- b. This is needed so that the Chief can be relieved of much of the administrative detail he new must handle personally. He should be free to effect comprehensive program planning and co-ordination of his shop with other segments of the Personnel Division.

## 3. Participation of Operating Officials

- a. Efforts should be made to evoke more participation from the operating officials and administrative officers in the preparation of the job sheets.
- h. Requesting that initial drafts be propared in the operating office might effect this end. This would force the operating officials to crystallise their thinking on their progress, objectives and staffing media.

#### L. Review of Personnel Actions

a. The Chief should delegate activity relating to clearance of paramost actions to the senior sembers of the appropriate operating teams.

## 5. Position Control

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- The establishment of position control in Transactions will transfer to Transactions the review activity performed by Classification on personnel actions to see if the action is in conformance with established organizational and classification plans.
- b. Classification will be responsible for the more difficult task of resolving disgrepancies which have been detected by Transactions review.
- g. Classification should assume responsibility for assisting in the establishment and maintenance of position control to the extent set forth in the attached plan.
- 6. Job Standards and Specifications
- a. Affirmative action should be taken to coordinate Classification's activities in developing job standards and specifications with Procurement, Exployee Relations, and Training.
- 7. Classification Shoots
- a. Classification shorts should be developed in such a masser as to be useful for production, training, and performance evaluation purposes.
- b. They should also be available to interested parsons to as great an extent as security restrictions will permit.

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## A. Organisation and Staffing.

#### 1. Undated Chart.

a. An undated organisational plan provided for only three employees for this section - a Caief at GAF-12, a Counseller at CAF-5, and a secretary at CAF-5.

#### 2. Classification Plan.

As The plan under which the positions for this activity were established provides for:

Chief	CAP-12
Austotant Chief	CAF-11
Afficiency Rating Technician	CAT-9
Amployee Counseller	CAT-9
Regiores Counseller	CAT-7
Personnel Relations Clerk	CAP-5

J. Present Organisation and Staffing.

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GAF-12: Section Chief at CAF-12: CAF-7 Employee Counsellor. An action is now pending to bring in the capable assistance is provided by a CAF-11 pool assignee pending procurement of a clerk for this section.

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further recruiting until such time as operations warrant expansion.

## B. Program Planning and Assignments.

#### 1. Program Plan.

the job he has prepared a comprehensive plan setting forth in detail the scope of the program, and methods and procedures by which it will be effected.

2. Assignments.

A. We has given assignments to his three professional staff members which fall into three general categories:

(1) Ampleyee Welfage -(2) Afficiency Ratings (3) Fersonnel Relation 25X1A9a

## 6. Employee Welfare.

## 1. Scope.

All activities in this category center about the individual. Its services are specifically designed to help the individual employee resolve his personal problems.

## 2. Compolling.

This is undoubtedly the most significant aspect of this activity. Four different conditions will require this service.

## 4. Grievance Counselling.

- (1) An individual with a grievance about his working environment is given an epportunity to "get it off his chest". The commeller will fellow through to obtain and to verify the preliminary facts. If it cannot be resolved in a personal conference or if it involves basic matters of personnel or agency policy, it will be turned over to the Assistant Chief for further action. However, if it can be resolved through an informal conference with a small number of interested persons, it will be disposed of by the counseller.
- (2) Little occasion has thus far arisen for this type of sounselling.

## b. EOD Counselling.

- (1) All new employees will be interviewed as a part of entrance on duty indoctrination. The purpose of the interview will be to outline the services CIG can provide its employees.
- (2) Since the EOD indoctrination procedure has not as yet been activated, this activity has not been initiated.

## e. Interim Counselling.

- (1) All employees wishing commelling on personal problems will be encouraged to bring their problems to the counseller.
- (2) This this service is comparatively new, a small trickle of employees is gradually finding its way to the Replayee Relations Office.

# & Fre-drit Interview.

(1) This interview will be scheduled for at least a week prior to the employee's last day. The reasons for leaving CIC employment will be noted. This interview will be also by tied

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in with parallel activity of the Security Division.

- (2) This procedure has been discussed with the Security Division and outlined. However, it has not as yet been put into operation.
- 3. Civil Service Resalmations.
- a. Announcement of exeminations is of considerable interest to all employees. This section assumes responsibility for obtaining exples of the announcements and for posting such announcements on balletin boards located throughout the several CIG buildings.
- b. It assists the employee in preparing his application and truments all CIO applications through its established channels. This is of assistance to the employee while at the same time implements the agency's security program.
- e. In connection with this service, this unit plans to handle all inquiries on individual Civil Service status.
- 4. Group Hospitalisation.

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- e. All group hospitalization activity is presently handled
- b. However, plans are being developed for decentralisation to buildings. A sub-treasurer, an alternate, and collection elerks will be appointed.

  will supervise the activity, receive the collections from the building treasurers, and will handle all transmittal and negotiations with Group Hospitalization headquarters.

- 5. Personal Services.
- a. Advice and assistance on satters of housing, income tax, and finencial loans are handled here.
- b. A welfare fund with an initial loss from GSI has been established. Small sums will be losmed to individuals on a shortterm nem-interest bearing basis.
- g. Biscussions have been held incident to forming a credit union within CIG.
- d. An intra-agency committee has been established to advise on this activity.
- 6. Drives.
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Old employees. The drives are organized and administered by this group.

## 7. Organised Respection.

- activity, so provision has been made for operation of such a program.
- b. However, employees are advised of government-wide recreational facilities through actions posted on the bulls tin boards in all the buildings.

## D. Millelanny Ratings.

- 1. Present Activity.
- a. The current program for administering efficiency ratings is now under way.
  - b. All veuchored employees are being rated in conformance with the general procedures established by the Civil Service Commission. This job is scheduled for completion by June 1.

## 2. Future Activity.

- a. Plane are being developed to establish an efficiency rating system for unvocabered personnel.
- b. A comprehensive program for development of uniform performance standards which can be continuously used to evaluate an employee's performance is also pleaned.
  - (1) This will invalve the development of job requirements in conjunction with the individual supervisors, so that the employee will know what is expected of him in his job.
  - (2) This plan contemplates preparation of unofficial ratings every four months.

# 3. Participation of Operating Offices.

- a. An efficiency rating policy committee has been established.
- b. Also officioney rating coordinators have been named for each of the eparating offices to assist with administration of the cursent ratings.

## 8. Personnel Relations.

1. Content.

tions which involve groups of employees, policy interpretations, or further policy determination.

b. The Assistant Chief will be responsible for personally handling the operating details of this assignment.

#### 2. Grieveness.

will be called upon to investigate and to follow through on all grisvance matters which cannot be settled or answered through smap julgment. He will be responsible for seeing that all grisvances are handled according to the procedure outline by Civil Service regulations.

## 3. Ampleyee Groups.

- a. All negotiations with union or voteran group leaders are included in this assignment.
  - b. Thus far no contact has been established with such groups.
- h. Disciplinary Cases.
- will be responsible for getting the facts and motifying the employee about charges against him and about the proposed suspension. It will be expected to follow through until the case is closed. This may involve preparing for and participating in hearings and civil suits which may arise from such actions.
- b. 616 will also be called upon to participate in any such actions involving 350 actions which may be respond.

## 5. Loyalty Board.

as will serve on a proposed legalty board as a new-voting member. His rels will be that of arbitrator and interpreter.

- b. So will also be called on to represent the Personnel Division in dealings with the Security Division on matters affecting security compliance by employees.
- 6. Interpretation of Civil Berview Rules and Regulations.
- 2. All questions from \$11 CIG employees involving interpretation of Civil Service rules and regulations will be directed to this unit.
- 7. Working Conditions.
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alert to note and to negotiate for improvement of physical working conditions within CIO, whenever necessary. This activity will be incidental to its other activities and will be attacked from a safety engineering viewpoint.

#### 8. Present Status.

has thus far handled the small amount of personnel relations activities which thus far have been under-

Nove activity in this field is anticipated after Mr.

## 6. Resemble Lions.

## 1. Staffing.

- g. So further staff be recruited with the exception of a permanent clerk until the present staff can justify expansion in terms of meaningful operations.
  - b. The CAF-9 Employee Counseller position should be frozen.
- 2. Personnel Relations Clerk.
- g. Then hired, the Personnel Relations Clerk should be assigned all detailed duties connected with bulletin boards, Civil Service announcements, drives, etc., to relieve the CAF-7 counseller for counselling work.

## 3. Status Inquiries.

- a. Answering inquiries on individuals' status duplicates a service performed in Transactions.
- b. Employee Relations activity should be confined exclusively to interpretation of precedure to be followed by applicant who wishes to obtain indefinite Civil Service status.
- k. Job Requirements.
- g. The development of job requirements and job standards for efficiency rating purposes puts into the work of Procurement, Glassification, and Training. Before cubarking on it (will not be started until June 1) the meets of and assistance from Procurement and Glassification should be explored.
- be also the degree of participation and additional workload of operating efficial should be determined and weighed in relationship to value he will derive.

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- go. The Chief of Employee Relations who is quite new to his job, stated that thus far he had not established any contacts with representatives of employees groups, although he was quite sero such groups were organized within CIG. Contacts should be established and such groups should be encouraged to submit their growages to Employee Relations in the early stages.
- 6. Inquiries on Civil Service Rules and Regulations.
- a. The proposal to use Employee Relations as a clearing house of imquiries on CSC rules and regulations should be explored to determine how well it can answer questions from other areas, i.e., placement, classification, transactions, finance, and if it can relieve these sections of this chore or if it will just duplicate work they will also be doing.

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## Organisation

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has not been activated and plans for the program are somewhat nebulous.

#### 1. Organisation Proposed.

- . The Personnel Division organization chart shows a propoged Training Section with five positions: Chief, P-6; Assistent Chief, P-5; two instructors, P-3; and stenographer, CAF-6.
- b. The positions have been approved by the Civil Service Commission at the comparable CAF levels requested (CAF-13, 12, 9) except for the stemographer, which was approved at CAF-5.
- 2. Proposed Organization.
  - a. Chief of Training Section CAF-13 CAF-12 Instructor CAF-9 Instructor CAP-5 Stenographer
- b. Two instructors in addition to the Chief are adequate, based on present needs.
- . The Chief and the instructors shall have the responsibility of developing training programs and materials as well as sotually conducting training sessions.

## B. Training Progress.

- 1. Proposed Scope of Training Program.
- a. Orientation and indoctrination with special attention to personnel unassigned in the personnel pool. Special attention being given to security and organisation indoctrination.
- b. Stenegraphic, clerical and secretarial training, primarily in the areas of office practices and systems.
- g. Management training for supervisors and administrative personnel.
  - d. On the job or support training in functional fields.
- e. Development of such instructional guides as are necescary to supplement specifically individual training programs.
- f. Development and utilization of tests in conjunction with The testing program will 4000100180019-8 Approved F

be used for ascertaining abilities at time of procurement, as an aid in making better placement, and determining training needs.

- 2. Development of Training Program.
- a. Every phase of the training program must be developed and activated in cooperation with the operating units of CIO who having a dominant interest in the activity concerned.
- b. Priorities for the development and conduct of the varicus phases of the program must be worked out by the Training Section in accordance with the total training needs of the agency.
- g. Plans and operations of the section should include constant evaluation of the results of training programs.
- d. Close working relationships must be maintained with all ether activities of the Personnel Division to assure coordination. This means working with Precurement and Classification on qualification standards, supplementing individual needs where Procurement has not been able to obtain personnel with well-rounded qualifications, working with Procurement in the development of tests to assess qualifications and training needs, etc.
- 3. Activation of Training Program.
- a. According to memorandum dated 23 December, 1946, from the Chief, Personnel Division, to the Executive for Personnel and Administration, the following target dates were established:
  - (1) Selection of Chief and an instructor determined by 6 January, 1917, and appointment to be made by 20 February, 1917.
  - (2) Completion of training program plans by 20 March, 1947, and testing and training of stenographic and clerical personnel initiated by 1 March.
    - (3) Orientation programs under way by 1 April, 19h?.
  - (h) Precedural magnals and guides started by 1 March, 1947.
- b. At the present time none of these plans have been carried out except developmental work on the orientation program.
- g. A GAP-11 placement officer is presently detailed to Training. We GAP-11 job has been approved in the section of the training chief's job, no really serious attempts have been made to staff the section.

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## 6. Bosamenda Mons.

## L. Staffling.

a. In view of the time lag in getting the training program under way, every effort should be made to staff the section is mediately with the chief, one instructor and a stanographer.

## 2. Training Program.

- a. Priority should be given to the establishment of crientation and indoctrination training.
- b. The other phases of the training program should be activated as seen as possible, and in such priority as current needs demand.

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